

Message Text

PAGE 01 STATE 126779 TOSEC 020175

72

ORIGIN AF-06

INFO OCT-01 EUR-12 IO-10 SS-15 ISO-00 SSO-00 CCO-00 NSCE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 USIA-06 ARA-06 EA-06 NEA-10 /096 R

DRAFTED BY AF/S-WEATON:BK

APPROVED BY AF-NDAVIS

IO-WBBUFFUM

D- RWDUEMLING

S/S- JMEALUM

----- 129147

P 302348Z MAY 75 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

INFO AMCONSUL CAPE TOWN PRIORITY

AMEMBASSY PRETORIA PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY PARIS PRIORITY

USMISSION USUN NEW YORK PRIORITY

CONFIDENTIAL STATE 126779 TOSEC 020175

E.O. 11652: GDS

TAGS: PFOR, UN, SC, SF, WA

SUBJECT: NAMIBIA IN THE SECURITY COUNCIL

1. SUMMARY: UN SECURITY COUNCIL MEETING ON NAMIBIA BEGINS MAY 30. DISCUSSION WILL FOCUS UPON SOUTH AFRICA'S MAY 27 RESPONSE TO THE UN SECRETARY GENERAL REGARDING UNSC RES. 366 (DEC. 1974) WHICH DEMANDED THAT SOUTH AFRICA TAKE A NUMBER OF SPECIFIC ACTIONS REGARDING NAMIBIA INCLUDING THE TRANSFERRING OF POWER TO THE PEOPLE OF NAMIBIA WITH UN ASSISTANCE. IN ITS MAY 27 RESPONSE TO THE SYG AND IN OTHER RECENT PUBLIC AND PRIVATE STATEMENTS THE SAG HAS REITERATED ITS STANDING POLICY ON THE FUTURE OF NAMIBIA ALTHOUGH IT HAS MADE SOME CONFIDENTIAL

PAGE 02 STATE 126779 TOSEC 020175

GESTURES TOWARD THE AFRICAN POSITION ON SELF DETERMINATION AND CONSULTATION WITH THE UN AND AFRICAN ORGANIZATIONS WHICH WE THINK SHOULD BE EXPLORED. THE AFRICANS WILL UNDOUBTEDLY CONCLUDE THAT THE SAG HAS NOT COMPLIED WITH RES. 366, AND

THERE WILL BE STRONG PRESSURES IN THE UNSC TO ADOPT A RESOLUTION CALLING FOR A MANDATORY ARMS EMBARGO OR OTHER CHAPTER VII ACTIONS AGAINST SOUTH AFRICA. WE DO NOT YET KNOW THE CONTENTS OF A DRAFT RESOLUTION BEING PREPARED BY THE AFRICAN GROUP WHICH APPEARS TO BE SPLIT ON THE SANCTIONS ISSUE. WORKING CLOSELY WITH THE BRITISH AND FRENCH, USUN HAS MADE KNOWN TO APPROPRIATE DELEGATIONS OUR BELIEF THAT

NAMIBIAN SITUATION IS NOT A THREAT TO INTERNATIONAL PEACE WITHIN THE TERMS OF CHAPTER VII. WE ARE PRESENTLY DISCUSSING WITH THE BRITISH AND FRENCH THE BEST MEANS OF ATTEMPTING TO INFLUENCE THE AFRICAN GROUP TO PRESENT A REALISTIC (NON-SANCTIONS) RESOLUTION. END SUMMARY.

2. SECURITY COUNCIL MEETING ON NAMIBIA BEGINNING MAY 30 STEMS FROM UNSC RESOLUTION 366 OF DECEMBER 17, 1974, WHICH DEMANDED THAT SOUTH AFRICA TAKE A SERIES OF ACTIONS REGARDING NAMIBIA, INCLUDING GIVING AN UNDERTAKING TO REMOVE ITS ADMINISTRATION FROM THE TERRITORY AND TO TRANSFER POWER TO THE NAMIBIAN PEOPLE WITH UN ASSISTANCE, AND THE ISSUANCE OF A DECLARATION OF ITS COMPLIANCE WITH UN RESOLUTIONS AND THE 1971 ICJ ADVISORY OPINION REGARDING NAMIBIA AS WELL AS ITS RECOGNITION OF NAMIBIA'S TERRITORIAL INTEGRITY AS A NATION. THE RESOLUTION, ADOPTED UNANIMOUSLY, ALSO STATED THAT THE SECURITY COUNCIL WOULD MEET BY MAY 30, 1975, TO REVIEW SOUTH AFRICA'S COMPLIANCE WITH THE VARIOUS DEMANDS.

3. IN APRIL YOU AUTHORIZED US TO JOIN WITH THE BRITISH AND FRENCH IN A JOINT APPROACH TO THE SAG TO PRESENT OUR VIEWS ON THE FUTURE OF NAMIBIA, WHICH WAS CARRIED OUT ON APRIL 22. ANOTHER IMPORTANT DEVELOPMENT IN APRIL WAS THE ESTABLISHMENT OF A SPECIAL OAU COMMITTEE ON NAMIBIA. THIS COMMITTEE, COMPOSED OF THE SEVEN AFRICAN MEMBERS OF THE UN COUNCIL FOR NAMIBIA AND THE ADMINISTRATIVE SECRETARY GENERAL OF THE OAU, WAS CHARGED WITH FACILITATING CONTACT BETWEEN SOUTH AFRICA AND SWAPO (THE NAMIBIAN LIBERATION

CONFIDENTIAL

PAGE 03 STATE 126779 TOSEC 020175

GROUP), PROVIDED SOUTH AFRICA RECOGNIZED THE NAMIBIAN PEOPLE'S RIGHT TO SELF-DETERMINATION AND INDEPENDENCE, RESPECTED NAMIBIA'S TERRITORIAL INTEGRITY AND RECOGNIZED SWAPO AS THE ONLY LEGITIMATE REPRESENTATIVE OF THE NAMIBIAN PEOPLE.

4. FOLLOWING MONTHS OF SILENCE, THE SAG ADDRESSED IN LATE MAY THE NAMIBIAN QUESTION IN RESPONDING TO THE TRIPARTITE DEMARCHE AND UNSC RES. 366. IT REITERATED ITS STANDING POLICY ON NAMIBIA, INCLUDING THE STIPULATION THAT ALL OPTIONS, INCLUDING UNITARY INDEPENDENCE, ARE OPEN TO THE INHABITANTS OF NAMIBIA WHO WILL DETERMINE THEIR OWN POLITICAL FUTURE WITHOUT OUTSIDE, INCLUDING SAG, INTER-

ERENCE. NO TIMETABLE FOR SELF-DETERMINATION IN THE TERRITORY WAS GIVEN.

A NEW ELEMENT IN THE SAG POSITION IS THE EXPRESSED WILLINGNESS OF PRIME MINISTER VORSTER TO MEET WITH THE CURRENT PRESIDENT OF THE UN COUNCIL FOR NAMIBIA (ZAMBIAN UN AMBASSADOR, RUPIAH BANDA, WHO HAS JUST BEEN NAMED FOREIGN MINISTER) AND THE SPECIAL OAU COMMITTEE ON NAMIBIA.

5. THE SAG HAS APPARENTLY CONCLUDED THAT THE ABOVE FORMULATION OF ITS POLICY ON THE FUTURE OF NAMIBIA BEST RESPONDS TO INTERNAL AND EXTERNAL PRESSURES. THE MAINTENANCE OF STANDING POLICIES, AND THE LACK OF INITIATIVES TO COMPLY WITH AT LEAST SOME OF THE DEMANDS OF RESOLUTION 366 WOULD SEEM DESIGNED TO REASSURE WHITE OPINION IN SOUTH AFRICA AND NAMIBIA. ON THE OTHER HAND, THE PHRASING OF SAG POLICY IS RESPONSIVE IN PART TO INTERNATIONAL, PARTICULARLY TRIPARTITE, CONCERNS OVER THE FUTURE OF NAMIBIA. SAG WILLINGNESS TO HOLD DISCUSSIONS WITH UN, OAU AND UN COUNCIL FOR NAMIBIA REPRESENTATIVES REGARDING NAMIBIA APPEARS DESIGNED TO MODERATE INTERNATIONAL ADVERSE REACTION TO THE NEGATIVE SAG STAND ON UN SUPERVISION OF THE SELF-DETERMINATION PROCESS AND THE LACK OF REAL FORWARD MOVEMENT TOWARD COMPLIANCE WITH RESOLUTION 366.

6. AS THE SECURITY COUNCIL DEBATE ON NAMIBIA OPENS, THE AFRICAN GROUP APPARENTLY IS STILL SPLIT ON THE ISSUE OF SANCTIONS. THE AFRICANS MIGHT WELL ESCHEW SPECIFIC
CONFIDENTIAL

PAGE 04 STATE 126779 TOSEC 020175

CHAPTER VII REFERENCES TO AVOID A CONFRONTATION WITH THE WEST AND A POSSIBLE VETO, SETTLING INSTEAD FOR MORE AMBIGUOUS CALL FOR A RECOMMENDATORY ARMS EMBARGO OR ECONOMIC BOYCOTT, BUT THE MORE RADICAL ELEMENTS COULD PREVAIL AND INSIST ON SANCTIONS. WE ARE PRESENTLY DISCUSSING WITH THE BRITISH AND FRENCH IN THE UN HOW BEST TO INFLUENCE THE AFRICANS TO TABLE REALISTIC (NON-CHAPTER VII) RESOLUTION LANGUAGE ON THIS POINT, MAKING CLEAR OUR BELIEF THAT THE CURRENT SITUATION IN NAMIBIA DOES NOT CONSTITUTE A THREAT TO THE PEACE IN THE CONTEXT OF CHAPTER VII.

7. WE ARE DRAFTING A STATEMENT WHICH WOULD: A) NEITHER CONDEMN NOR SUPPORT THE RECENT SAG POLICY STATEMENTS ON NAMIBIA BUT RATHER URGE CAREFUL STUDY OF THE MAY 27 SAG RESPONSE TO RES. 366; B) ENCOURAGE CONTINUING EFFORTS TO INDUCE THE SAG TO TAKE CONCRETE ACTIONS FOR PROMPT SELF-DETERMINATION; AND C) SUPPORT EXPLORATORY CONTACTS BETWEEN THE SAG AND UNSYG, OAU AND UN COUNCIL FOR NAMIBIA REPRESENTATIVES, AS A FOLLOWUP TO THE RECENT SAG COMMUNICATIONS AND AS A TEST OF THE SAG'S INTENTIONS. WE WILL PROBABLY SPEAK EARLY NEXT WEEK. INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptoning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SELFDETERMINATION, TOSEC 020175, UNSC RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 30 MAY 1975
Decapton Date: 01 JAN 1960
Decapton Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE126779
Document Source: ADS
Document Unique ID: 00
Drafter: AF/S-WEATON:BK
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750190-0749
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197505104/baaaalia.tel
Line Count: 164
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 16 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 MAY 2003 by CunninFX>; APPROVED <06 OCT 2003 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 971016
Subject: n/a
TAGS: PFOR, SC, SF, UN, WA
To: SECRETARY INFO CAPE TOWN
PRETORIA
LONDON
PARIS
USUN N Y
Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006